1.0 ACTIVITY DESCRIPTION

1.1 The purpose of a Job Safety Analysis (JSA) program is to mitigate or eliminate hazards associated with performing specific job tasks. The JSA program safely manages worker exposure to job-site hazards by providing a process and tool to identify, evaluate, discuss, mitigate, and document potential hazards and appropriate control measures. JSAs are vital to an organization’s overall safety program because they encourage operational prioritization of safety, integrate safety as part of the work task for high risk and/or novel activities, and encourage safety communication at the crew level.

1.2 The purpose of this document is to describe guidelines for the preparation and communication of task-specific JSAs. Although a JSA (sometimes called a Field Level Hazard Analysis [FLHA]), a Job Hazard Analysis (JHA), Site-Specific Safety Plans (SSSP), and Toolbox Talks are all jobsite safety-related tools, each plays a different role. For these guidelines, the following definitions will be used:

1.2.1 Job Safety Analysis (JSA) – JSAs are prepared for a specific work activity that will be performed. JSAs are performed to identify hazards (real and potential) that are, or may be, present at the specific work location under current environmental conditions (weather, external impacts, etc.) and to prescribe the appropriate mitigation of the identified potential hazard(s), before commencing a work activity. JSAs should be updated when activities or conditions (weather, soil conditions, etc.) change during performance of the task.

1.2.2 Field Level Hazard Analysis (FLHA) – FLHAs are basically the same as JSAs.

1.2.3 Job Hazard Analysis (JHA) – A JHA is a document that identifies the general hazards of and mitigation measures for common construction activities or tasks, such as excavation, stringing pipe, lowering-in, welding, tie-ins, bending, etc.

1.2.4 Site-Specific Safety Plan (SSSP) – An SSSP is a document that is developed for each specific project, identifying its safety hazards and how to mitigate them. A SSSP can be important source material for creating JSAs.

1.2.5 Toolbox Talks – Toolbox talks are utilized for a wide variety of topics (e.g., safety, task review, environmental, land owner considerations, etc.). Toolbox talks are particularly useful when discussing safety to review “good catches” or incidents that have happened within a company or they can be lessons learned that have been shared in our industry (e.g., refer to the INGAA Foundation Lessons Learned Database).

1.3 The basic JSA described in this document is most often prepared by the Crew Leader or Foreman (or other personnel as assigned or designated by the Foreman), with ACTIVE input and participation from the crew members, and used to stimulate substantive conversation regarding task steps or sequencing, specific hazards, and the corresponding control measures.
1.4 The guidelines in this document are not meant to supersede or replace regulatory requirements, nor are they intended to be all-inclusive of the applicable contractor/owner company safety protocols or regulatory requirements. Instead, these guidelines are intended to support and complement existing requirements.

2.0 HAZARD ASSESSMENT

2.1 Hazard assessments are performed as part of the JHA (routine activities) or the JSA (site-specific) development process.

2.2 Hazard assessments should be performed to identify potential hazards associated with work activities commonly performed on natural gas pipeline construction projects. Hazards may be ranked based on risk (e.g., probability multiplied by severity).

3.0 ROLES AND RESPONSIBILITIES

3.1 Management Responsibilities (includes all personnel with a supervisory role)

Project Management Responsibilities

3.1.1 Provide the mechanism for adequate training of all applicable personnel to identify hazards associated with the tasks they may perform and to designate the appropriate control measures.

3.1.2 Empower applicable personnel with the ability to mitigate, or make recommendations on appropriate control measures for site-specific hazards and potential hazards.

3.1.3 Verify that applicable employees are trained in the JSA process.

3.1.4 Confirm that Frontline Supervisors are trained on communication of JSAs.

3.1.5 Actively participate in and support the JSA process/activity while visiting a site/project (where applicable).

3.1.6 Perform objective assessments on the quality of JSAs preparation and communication, specifically but not limited to the effectiveness of Frontline Supervisor preparation and communication of JSAs. Provide recommendations and support to continuously improve their effectiveness (where applicable).

3.1.7 Stop Work Authority/Responsibility – Immediately stop and correct perceived unsafe or hazardous activities.

Frontline Supervisor Responsibilities

3.1.8 Review the more general JHAs that are applicable to the work/project.
3.1.9 Assess and evaluate applicable on-site personnel to ensure that they understand the JSA process.

3.1.10 Prepare comprehensive and detailed JSAs.

3.1.11 Encourage crew involvement in preparation of JSAs.

3.1.12 Communicate the JSA before the scheduled tasks are performed.

3.1.13 Conduct appropriate reviews and revisions to JSAs and communicate changes to pertinent field personnel.

3.1.14 Stop Work Authority/Responsibility – Immediately stop and correct perceived unsafe or hazardous activities.

3.2 Health & Safety (H&S) Professional Responsibilities

3.2.1 Provide technical support for preparation and communication of JSA guidelines.

3.2.2 Develop, coordinate, conduct and/or approve JSA training.

3.2.3 Evaluate the effectiveness of the JSA program and make recommendations for improvement (when necessary).

3.2.4 Review completed JSAs to evaluate thoroughness and/or the appropriate level of communication and control measures/mitigations.

3.2.5 Stop Work Authority/Responsibility – Immediately stop, report, and correct perceived unsafe or hazardous activities.

3.2.6 Actively participate in and support the JSA process/activity while visiting a site/project (where applicable).

3.3 Employee Responsibilities

3.3.1 Follow the procedures described in these guidelines.

3.3.2 Complete the JSA-related training associated with job assignments and responsibilities.

3.3.3 Participate in the development and communication of JSAs, as applicable to assigned tasks and job responsibilities.

3.3.4 Report to the Supervisor any recognized hazard that cannot be immediately corrected.

3.3.5 Review JSAs when conditions change (e.g., weather, scope of the task, nearby activity), and make appropriate changes to potential hazards and/or control measures.
3.3.6 Immediately stop and correct perceived and actual unsafe or hazardous activities.

4.0 EQUIPMENT AND SUPPLIES
Not Applicable

5.0 HAZARD MITIGATION

5.1 Creating a JSA

5.1.1 There are three basic steps in preparing a JSA:

1. Identify the job, task, and steps.
2. Identify real and potential hazards or potential incidents that may be associated with each task and step.
   - Reference general JHAs pertinent to the task/work activity and/or the SSSP.
   - Consider potential impacts from site-specific conditions (weather conditions, ground surface slope, landscape, other nearby activities, etc.).
3. Describe mitigation and control measures applicable to the potential hazards identified in Step 2.

5.2 JSA Format and Content

5.2.1 The JSA form lists common hazards identified that can be reviewed and checked with the crew. The form should also provide blank areas that can be used to add any site-specific hazards and mitigations of those hazards.

5.2.2 The form should include space for all individuals to sign after each review.

5.2.3 Examples of information the JSA form could include, but are not limited to:

- Identification of task(s) to be performed, associated potential hazards, and corresponding mitigations required to perform the task safely;
- Person responsible for each task;
- Work location (site address or equivalent);
- Current weather;
- Identification of short-service employees;
- Proper PPE;
- Required permits (e.g., hot work, lock-out/tag-out);
- Muster point;
Job Safety Analysis

5.2.4 Refer to Appendix A for example JSA forms.

5.3 Identifying Hazards and Control Measures

5.3.1 A JSA is an important tool in the effort to identify hazards and outline effective mitigation or controls. To improve the effectiveness of identification and control efforts, the following suggestions are offered:

- It is important for JSA authors/facilitators to consider adjacent activities. JSAs can be too focused on the tasks they are scoped for, overlooking nearby hazards that could have an impact on the immediate task.
- Scanning the worksite for energy sources (potential energy, mechanical energy, thermal energy, etc.) has been a technique demonstrated to improve hazard identification effectiveness.
- It is more helpful to be specific than general when identifying hazards. For example, broadly citing “trip hazards” is not as effective as citing the “trip hazards from the cable trays in the Northeast corner of the site.”
- Finally, JSAs are most valuable when they focus on substance over form. When done in a way in which the quality of the conversation is held to more importance than the format of the written JSA, JSAs encourage vital scenario-building, brainstorming and high engagement among field staff.

5.3.2 Refer to the applicable JHAs and SSSP as the starting point to identify and mitigate potential hazards of each activity. Then expand or customize the JSA to incorporate actions or considerations based on site-specific conditions.

5.3.3 Once the task-related jobsite hazards are identified, designate control measures per the hierarchy of hazard control (i.e., elimination, substitution, engineered controls, administrative controls, PPE).

5.4 JSA Communication and Presentation

5.4.1 Effective JSAs are a process that integrates safety and health principles into a particular task. JSAs are more than a form.

5.4.2 The keys to success of the JSA process are twofold: 1) careful planning; and 2) effective communication via crew involvement.
5.4.3 Include the entire crew assigned to a job activity in the JSA process to ensure all employees conducting a task understand the hazards and how to mitigate them.

- The JSA should be communicated verbally and in detail with all crew personnel onsite, and then subsequently to any/all other individuals who visit or perform work on that site, before engaging in the work activity.
- Encourage the field personnel to openly discuss the JSA. By giving applicable field personnel a way to participate in safety decisions, their engagement can lead to improved hazard awareness and understanding of safe work practices.
- Frontline Supervisors should encourage the crew to actively participate. Asking questions and seeking input from crew members helps to create an environment where the entire crew is actively engaged in the JSA process.

5.4.4 Front-line supervision (Crew Leaders or Foremen) are the key individuals responsible for the success of crew safety, compliance, quality and production. Therefore, they should have the ability to communicate and engage their crew in developing, communicating and executing safe work plans. The ability of the Crew Leader to perform this task well will define the success of the program.

5.4.5 After the Crew Leader explains in detail the task that is to be performed, encourage team members to point out the potential hazards and their proposed mitigation or control measures. This encourages crew engagement and communication.

5.4.6 Be mindful of the primary language(s) of the field personnel. Training, presentations, daily communications, forms, handouts, etc. need to be communicated so that all field personnel understand.

5.4.7 During the JSA discussion, give field personnel an opportunity to share examples of good catches, near misses, etc. to learn from experience and prevent potential reoccurrence.

5.5 JSA Reviews

5.5.1 The JSA MUST be reviewed by all personnel entering the active work area, including but not limited to, field personnel, contractor management, owner company representatives, inspection staff, vendors, guests/visitors onsite, etc.

5.5.2 The initial review shall take place prior to the start of any work task.

5.5.3 A recommended Best Management Practice (BMP) is to review the JSA again after any break or interruption (e.g., weather, stop work, conditional change, lunch etc.) ≥ 30 minutes.
5.5.4 Reviews should also take place any time conditions or work activities change, for example:
   - If the equipment sustains damage;
   - After a safety related incident (e.g., injury, accident, or near miss);
   - When the job is altered; or
   - Upon identification of a new hazard(s).

5.6 JSA Documentation and Recordkeeping

5.6.1 All JSAs should be signed by all applicable crew members and visitors.

5.6.2 All JSAs should be turned in on a daily basis.

5.6.3 Remember “If it’s not documented, it didn’t happen.”

6.0 TRAINING

6.1 All employees should receive awareness training on the JSA process.

6.2 Contractor's employees and/or on-site employees must have appropriate training and qualifications to identify hazards and understand the information presented in a JSA.

7.0 REFERENCES

Intentionally left blank.

8.0 HISTORY OF REVISIONS

<table>
<thead>
<tr>
<th>Number</th>
<th>Date</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>June 16, 2017</td>
<td>Initial publication of this INGAA Construction Safety Consensus Guidelines document.</td>
</tr>
</tbody>
</table>
## Appendix A – Example JSA Forms

### Job Safety Analysis Worksheet

<table>
<thead>
<tr>
<th>Task to Be Performed</th>
<th>Current Weather:</th>
<th>Competent Person(s)</th>
<th>Potential Site Hazards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Skull Cap Must Be Worn</td>
<td>Current Weather:</td>
<td>Competent Person(s)</td>
<td>Potential Site Hazards</td>
</tr>
<tr>
<td>Ground Surface Must Be Clean and Dry</td>
<td>Competent Person(s):</td>
<td>Dirt, Sand, or Gravel</td>
<td>Slippery, Wet, or Uneven Surfaces</td>
</tr>
<tr>
<td>Personal Protective Equipment Must Be Worn</td>
<td>Competent Person(s):</td>
<td>Goggles, Ear Protection</td>
<td>Loud Noise or Dust</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Respirator, Hard Hat</td>
<td>Head Protection</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Employee Name</td>
<td>Job Title</td>
<td>Task Description</td>
<td>Hazard Assessment</td>
</tr>
<tr>
<td>---------------</td>
<td>-----------</td>
<td>------------------</td>
<td>------------------</td>
</tr>
<tr>
<td>John Doe</td>
<td>Superintendent</td>
<td>Work on high-voltage lines</td>
<td>Electrical shock, falling objects</td>
</tr>
<tr>
<td>Jane Smith</td>
<td>Foreman</td>
<td>Manage material handling</td>
<td>Material spillage, falling objects</td>
</tr>
<tr>
<td>Mike Johnson</td>
<td>Worker</td>
<td>Assemble equipment</td>
<td>Mechanical injury, ergonomic strain</td>
</tr>
</tbody>
</table>

Acknowledgment:
I acknowledge that I have reviewed the JSA, understand my roles and responsibilities, and I will comply with the instructions for the task.

[Signature]
[Date]